

**IN THE UNITED STATES DISTRICT COURT FOR THE  
WESTERN DISTRICT OF OKLAHOMA**

(1) LISA M. HICE, as Co-Administrator of )  
the Estate of Marvin G. May, Deceased, and )  
(2) LEANN D. HOFF, as Co-Administrator of )  
the Estate of Marvin G. May, Deceased, ) Attorney Lien Claimed  
Plaintiffs, ) ) Jury Trial Demanded  
vs. ) )  
 ) CASE NO.: CIV-24-119-JD  
 )  
(1) TURN KEY HEALTH CLINICS, LLC, )  
(2) TAMARA CAREY, APRN, )  
(3) STACIA UNRUH, LPN, )  
(3) CUSTER COUNTY SHERIFF, in his Official )  
Capacity, and )  
(4) JULIE WARNKE, )  
Defendants. )

**COMPLAINT**

**COMES NOW**, the Plaintiffs Lisa M. Hice and LeAnn D. Hoff, as Co-Administrators of the Estate of Marvin G. May, deceased, and for their Complaint against the above-named Defendants, states and alleges as follows:

**PARTIES**

1. Plaintiffs Lisa M. Hice and LeAnn D. Hoff are the duly-appointed Administrators of the Estate of Marvin G. May (“Mr. May”), deceased. Ms. Hice is a citizen of the State of Arkansas and Ms. Hoff is citizen of the State of Oklahoma. Plaintiffs are Mr. May’s surviving daughters.

2. Defendant Turn Key Health Clinics, LLC (“Turn Key”) is an Oklahoma limited liability company doing business in Custer County, Oklahoma. Turn Key is a

private correctional health care company that contracts with counties, including Custer County, to provide medical professional staffing, supervision and care in county jails. Turn Key was, at times relevant hereto, responsible, in part, for providing medical services, supervision and medication to Mr. May while he was in custody at the Jail. Turn Key was additionally responsible, in part, for creating, implementing and maintaining policies, practices and protocols that govern the provision of medical and mental health care to inmates at the Jail, and for training and supervising its employees. Turn Key was endowed by Custer County / Custer County Sheriff's Office ("CCSO") with powers or functions governmental in nature, such that Turn Key became an agency or instrumentality of the State and subject to its constitutional limitations.

3. Defendant Tamara Carey, APRN ("APRN Carey" or "Carey") is a citizen of Oklahoma. APRN Carey was, at all times relevant hereto, acting under color of state law as an employee and/or agent of Turn Key/CCSO/Custer County. APRN Carey was, in part, responsible for overseeing Mr. May's health and well-being, and assuring that Mr. May's medical/mental health needs were met, during the time he was in the custody of the Jail/Custer County. APRN Carey is being sued in her individual capacity.

4. Defendant Stacia Unruh, LPN ("Nurse Unruh" or "Unruh") is a citizen of Oklahoma. Nurse Unruh was, at all times relevant hereto, acting under color of state law as an employee and/or agent of Turn Key/CCSO/Custer County. Nurse Unruh was, in part, responsible for overseeing Mr. May's health and well-being, and assuring that Mr. May's medical/mental health needs were met, during the time he was in the custody of the Jail/Custer County. Nurse Unruh is being sued in her individual capacity.

5. Defendant Sheriff of Custer County, Oklahoma (“Sheriff”) is the Sheriff of Custer County, Oklahoma, residing in Custer County, Oklahoma and acting under color of state law. The Sheriff is sued purely in his official capacity. It is well-established, as a matter of Tenth Circuit authority, that a § 1983 claim against a county sheriff in his official capacity “is the same as bringing a suit against the county.” *Martinez v. Beggs*, 563 F.3d 1082, 1091 (10th Cir. 2009). *See also Porro v. Barnes*, 624 F.3d 1322, 1328 (10th Cir. 2010); *Bame v. Iron Cnty.*, 566 F. App'x 731, 737 (10th Cir. 2014). Thus, in suing the Sheriff in his official capacity, Plaintiff has brought suit against Custer County/CCSO. The Sheriff / CCSO is ultimately responsible for the health and safety of inmates and detainees housed at the Custer County Jail.

6. Defendant Julie Warnke (“Officer Warnke” or “Warke”) was, at all times relevant hereto, acting under color of state law as an employee and/or agent of Custer County/CCSO. Warke was responsible, in part, for ensuring Mr. May’s health and well-being, and assuring that the medical and safety needs of Mr. May were met, during the time he was in the custody of CCSO. Officer Warnke is being sued in her individual capacity.

### **JURISDICTION AND VENUE**

7. The jurisdiction of this Court is invoked pursuant to 28 U.S.C § 1343 to secure protection of and to redress deprivations of rights secured by the Eighth and/or Fourteenth Amendment to the United States Constitution as enforced by 42 U.S.C. § 1983, which provides for the protection of all persons in their civil rights and the redress of deprivation of rights under color of State law.

8. This Court also has original jurisdiction under 28 U.S.C. § 1331 to resolve a controversy arising under the Constitution and laws of the United States, particularly the Eighth and/or Fourteenth Amendment to the United States Constitution and 42 U.S.C. § 1983.

9. This Court has supplemental jurisdiction over the state law claims asserted herein pursuant to 28 U.S.C. § 1337, since claims form part of the same case or controversy arising under the United State Constitution and federal law.

10. The acts complained of herein occurred in Custer County, Oklahoma. Jurisdiction and venue are thus proper under 28 U.S.C. §§ 116(a) and 1391(b).

### **STATEMENT OF FACTS**

#### **Facts Specific to Mr. May**

11. Paragraphs 1-10 are incorporated herein.

12. Mr. May was brought to the Custer County Jail (“Jail”) on or about January 25, 2022.

13. It is believed that was being held as a pre-trial detainee.

14. At the time of his booking at the Jail, Mr. May was 74-years-old, weighed approximately 275 pounds and was ambulatory. Mr. May suffered from numerous serious medical conditions, including Chronic Obstructive Pulmonary Disease (“COPD”), Diabetes Mellitus, cardiovascular disease and Alzheimer’s.

15. Due to his advanced age and numerous and concerning health conditions, Mr. May was particularly susceptible to Corona Virus / COVID-19. Nonetheless, Mr. May was not tested for Corona Virus / COVID-19 at any time he was at the Jail.

16. From early on in his stay at the Jail, Mr. May displayed obvious signs of a worsening mental / neurological condition. He refused to shower and *did not eat for the first week at the Jail.*

17. There was no access to a physician, or even an Advanced Practice Registered Nurse (“APRN”), at the Jail. This was consistent with the Sheriff’s and Turn Key’s policy/practice/custom of failing to staff the Jail with medical personnel capable of caring for inmates, like Mr. May, with serious and complex conditions.

18. Mr. May’s fragile health was “monitored” and “supervised” by Licensed Practical Nurses (“LPNs”),<sup>1</sup> including Turn Key Nurse Stacia Unruh, and lay detention staff, including Julie Warnke.

19. On February 2, 2022, another inmate reported to Jail staff, specifically Julie Warnke, that Mr. May had not eaten in several days and was refusing to shower.

20. On February 3, 2022, Mr. May was “seen”, via “Telemedicine”, by APRN Carey. APRN Carey did not examine or evaluate Mr. May in person. Indeed, Mr. May

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<sup>1</sup> LPNs have about a year of nursing education, often culminating in a certificate. The role of an LPN is, as the name suggests, practical. Typical duties for which an LPN is qualified are: record a patient’s health history; administer medications (under the supervision of an RN or physician); perform wound care; measure and record vital signs; observe a patient’s condition. “LPNs cannot diagnose any medical condition or prescribe any medication.” *See American College Health Association Guidelines February 2023*, [https://www.acha.org/documents/resources/guidelines/ACHA\\_Scope\\_of\\_Practice\\_for\\_College\\_Health\\_LPNs\\_Feb2023.pdf](https://www.acha.org/documents/resources/guidelines/ACHA_Scope_of_Practice_for_College_Health_LPNs_Feb2023.pdf). LPNs are expected to report even minor changes in patient care to a registered nurse or other medical professional. *See also, Estate of Jensen by Jensen v. Clyde*, 989 F.3d 848, 852 (10th Cir. 2021) (“An LPN designation does not require an associate’s or bachelor’s degree … [LPNs are] prohibited from prescribing medications, conducting health assessments, and diagnosing medical conditions.”).

was not examined, assessed or evaluated by any on-site APRN or physician during his stay at the Jail.

21. APRN Carey generated a “Chronic Care Note” in connection with the Telemedicine visit. APRN Carey documented that Mr. May suffered from Hypertension, Hypersensitivity Lung Disease, COPD, Diabetes Mellitus, Rheumatoid Arthritis and Alzheimer’s. In the narrative position of the Note, APRN Carey documented that “**[p]er officer, pt has not eaten or showered in 7 days....**” APRN Carey additionally acknowledged her awareness of Mr. May’s “**worsening Alzheimer disease.**”

22. Based on these findings alone, it was obvious, by February 3, that Mr. May could not be adequately and safely cared for and supervised in a correctional setting, particularly the Custer County Jail, which was not staffed with any medical personnel capable of assessing, let alone treating, Mr. May’s serious, and worsening conditions.

23. Rather than transfer Mr. May to a hospital, or even order that he be urgently seen by a physician, APRN Carey scheduled a follow-up visit in **90 days**. This was reckless, callous and deliberate indifference to Mr. May’s serious medical and mental health needs.

24. After scheduling the follow-up visit in 90 days, APRN Carey did nothing to clinically supervise Mr. May or to otherwise ensure that he would be adequately cared for.

25. As stated in a recent issue of *CorrectCare*, the magazine of the National Commission on Correctional Health Care (“NCCHC”):

A collaborative approach is called for in caring for someone who is not eating. Coordinated care among nursing, medical, and mental health professionals is essential to ensuring a safe progression through the food refusal. Initial medical, nursing, and mental health assessments should occur along with scheduled routine

nursing assessments. Plan, transition, and discontinuation should be a collective effort driven by medical and dietary recommendations.

A thorough mental health assessment should be completed to help determine the cause of the food refusal. Although most aspects of the plan of care will be the same regardless of the motivation, sealed meals might be considered for someone experiencing psychosis to prevent any suspicion of food having been tampered with on-site.

Custody staff are also essential to ensuring the individual's safety as well as documenting food and liquid intake. A solid plan of care cannot be developed without accurate documentation by frontline custody staff. They also may be the first to learn or notice that someone is not eating.

As soon as someone states an intention to stop eating or their refusal to eat is noted, begin monitoring and assessments: weight checks, vital signs, labs, full system assessment, and intake monitoring. Be sure the food refuser understands the risks involved with food deprivation.

26. Aside from monitoring Mr. May's blood pressure and pulse, Turn Key and CCSO took **none** of these steps with Mr. May.

27. Mr. May continued to refuse every meal and his health and mental state continued to decline. Mr. May's blood pressure dropped precipitously, with systolic blood pressures of 80, 79, 78 and 70 recorded. Mr. May also had recoded diastolic BP as low as 50. Even in an otherwise healthy individual, BP this low can be a sign of dehydration or a more serious medical condition. In an elderly patient like Mr. May, with numerous and serious health problems, such a drop in blood pressure is an emergency. This obvious and emergent decline in blood pressure -- for a man with hypertension -- should have triggered and immediate 911 call and trip to hospital. No action was taken at all. Even Nurse Unruh, with her limited training, would have known that this was an emergent situation, requiring,

at minimum, a call to a physician. However, with negligence and deliberate indifference, Nurse Unruh failed to act.

28. It was again documented, February 9, 2022, that Mr. May was continuing to refuse meals. But no action was taken.

29. On information and belief, as the days went on, Mr. May began to audibly gasp for air and otherwise display signs of shortness of breath. This, too, was an emergent situation. Yet, with negligence and deliberate in indifference, the Turn Key and CCSO staff, including Nurse Unruh and Officer Warnke, failed to call 911 or take measures to ensure that Mr. May was seen by a doctor.

30. In 2021 and 2022, the Oklahoma State Department of Health cited CCSO for repeated violations of the Oklahoma Jail Standards, “310:670-5-2(3) Detention Facilities-Hourly Sight Checks....” This provision of the Jail Standards requires that “[t]here shall be at least one (1) visual sight check every hour which shall include all areas of each cell, and such sight checks shall be documented.” On information and belief, constituent with CCSO’s practice and custom, and in violation of the standard, visual sight checks of Mr. May were not done or documented for extended periods of time, and well over an hour. Mr. May was left in the pod, without frequent or adequate monitoring of his condition. This constitutes deliberate indifference to Mr. May’s health and safety.

31. From February 3 to March 18, 2022, Mr. May was left languishing in a cell at the Jail. He **refused all meals** for **at least 3 consecutive weeks** during this time period. His blood pressure dropped to dangerously low levels. His shortness of breath worsened and became more pronounced and obvious. He would lay in the same position

for hours, and developed lesions -- or bed sores -- on his body. He became incontinent. His mental decline from Alzheimer's was evident. At a minimum, Nurse Unruh and Officer Warnke were aware of Mr. May's emergent need for medical and mental health care during this timeframe. Still, with negligence and deliberate indifference, with each passing day, no action was taken to address the emergency.

32. On the morning of March 17, 2022, Mr. May refused his mediations. This was yet another ominous sign that something was very wrong, and Mr. May required emergent medical and mental health attention that could not be provided at the Jail. Officer Warnke knew that Mr. May refused his mediations but took no action to ensure that Mr. May was emergently seen by a physician. This constitutes negligence and deliberate indifference.

33. At around 6:04AM on March 18, 2022, Mr. May fell out of his bunk and was found unresponsive on the cell floor. He was laying in his own feces and covered in bed sores. Mr. May was having difficulty breathing (as he had for many days prior). He barely responded when an ammonia packet was opened under his nose. As was common at the Jail, there was no Turn Key medical staff on site. Officer Warnke had the dispatch officer call 911.

34. At approximately 6:13AM, EMS arrived. EMS noted that Mr. May had an "altered mental status" and appeared to be suffering from "dehydration." As charted in the EMS Report: **"JAIL STAFF STATED THAT THE PATIENT HAS REFUSED TO EAT FOR AT LEAST THREE WEEKS [AND THAT] THE PATIENT WAS FOUND UNRESPONSIVE."**

35. After being transported to the hospital in Clinton, Mr. May was diagnosed with cardiorespiratory arrest and acute renal failure. In the ER Report, it is noted:

“EMS was dispatched emergent to Custer county Jail for a[n] unresponsive male that is barely breathing. **[Patient] was laying in feces** and would open his eyes to verbal stimuli but nothing else.”

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“According to medical documents patient has a history of hypertension hypercholesterolemia and diabetes. **The staff from the county jail reports the patient has refused to eat anything but water for the past 3 weeks.**”

36. At 8:05AM on March 18, Mr. May became pulseless. Repeated resuscitation efforts ultimately failed. He was pronounced dead at 10:36 AM.

37. Post-Mortem, the Medical Examiner found that Mr. May’s probable cause of death was “CORONAVIRUS DISEASE 2019 (COVID-19) PNEUMONIA SEQUELAE” due to “SEVERE ACUTE RESPIRATORY SYNDROME CORONAVIRUS 2 (SARS-CoV-2).”

38. At the time of his death, Mr. May weighed 224 pounds, meaning that he lost approximately 50 pounds during the 52 days he spent in the Jail.

#### ■ **The Jail’s and Turn Key’s Policy and Custom of Inadequate Medical Care**

39. Paragraphs 1-38 are incorporated herein.

40. It is believed that Defendant Turn Key is the largest private medical care provider to county jails in Oklahoma. Turn Key used its political connections to obtain contracts in a number of counties, including Cleveland County, Oklahoma County, Creek County, Tulsa County, Muskogee County, Garfield County, Ottawa County, Pottawatomie County, Creek County and Custer County.

41. Turn Key has demonstrated, over a period of years, that its medical delivery system and “plan” is dangerously deficient. At least by the time of Mr. May’s suffering and death, the County/CCSO knew, or should have known, that Turn Key’s grossly deficient system and “plan” posed excessive risks to the health and safety of inmates, like Mr. May, who suffer from serious and complex medical conditions.

42. To achieve net profits, Turn Key implemented policies, procedures, customs, or practices to reduce the cost of providing medical and mental health care service in a manner that would maintain or increase its profit margin.

43. Under the Contract in effect while Mr. May was housed at the Jail, Turn Key was responsible to pay the costs of all pharmaceuticals at the Jail up to a set amount per year (both prescription and over-the-counter). If the annual pharmaceutical costs exceeded this limit, CCSO/Custer County was responsible for the excess costs.

44. Similarly, Turn Key was responsible to pay the costs for all off-site medical services and hospitalizations up to a set amount per year, and CCSO/Custer County was responsible for any excess costs of inmate hospitalizations and off-site medical care.

45. The Contract provided that Turn Key will arrange and bear the cost of hospitalization of inmates who – in the opinion of the Turn Key treating physician or medical director, require hospitalization – up to the agreed-upon limit.

46. These contractual provisions create a dual financial incentive to under-prescribe and under-administer medications and to keep inmates, even inmates with serious medical needs, at the Jail and to avoid off-site medical costs.

47. These financial incentives create risks to the health and safety of inmates like Mr. May who have complex and serious medical and mental health needs, such as COVID-19, Hypertension, Hypersensitivity Lung Disease, COPD, Diabetes Mellitus, Rheumatoid Arthritis and Alzheimer's.

48. Turn Key had an established policy or custom of not testing inmates for COVID-19, even when a test is clearly required, in order to avoid the significant costs of outside medical treatment and possible outbreaks. On information and belief, this is why Turn Key did not test Mr. May for COVID.

49. Turn Key provides inadequate guidance, training and supervision to its medical staff regarding the appropriate standards of care with respect to inmates with complex or serious medical and/or mental health needs.

50. Specifically, Turn Key has an established practice of failing to adequately assess and treat -- and ignoring and disregarding -- obvious or known symptoms of emergent and life-threatening conditions.

51. These failures stem from the chronic unavailability of an on-site physician, financial incentives to avoid the costs of inmate prescription medications and off-site treatment and a failure to train and supervise medical staff in the assessment and care of inmates with complex or serious medical needs, such as COVID-19, Hypertension, Hypersensitivity Lung Disease, COPD, Diabetes Mellitus, Rheumatoid Arthritis, Alzheimer's, malnutrition and dehydration.

52. Decisions related to the assessment and treatment of Mr. May were largely made by LPNs who failed to refer Mr. May to a physician or offsite medical provider for a medical assessment.

53. Indeed, Mr. May was never medically assessed by a physician or even RN at the Jail. And was only “seen” remotely -- via Telemedicine -- by APRN Carey on February 3, with a follow-up appointment set in 90 days.

54. In addition, Turn Key’s undertrained and unsupervised staff was obviously and dangerously insufficient to address the needs of patients refusing meals. Turn Key had no plan in place, let alone the competent to execute any plan.

55. Turn Key’s inadequate or non-existent policies and customs were a moving force behind the constitutional violations and injuries alleged herein.

56. Turn Key’s corporate policies, practices, and customs, as described *supra*, have resulted in deaths or negative medical outcomes in numerous cases, in addition to Mr. May.

57. In November 2014, while detained at the Cleveland County Jail, Robert Allen Autry developed a sinus infection. Both he and his mother informed Turn Key medical staff that a traumatic brain injury he suffered as a teenager made him particularly susceptible to sinus infections causing life threatening brain infections. Mr. Autry and his mother repeatedly asked medical staff to provide antibiotics, but none were provided.

58. Approximately two weeks after she initially contacted medical staff about her son’s condition and need for care, Turn Key staff called Mr. Autry’s mother asking her to provide written consent for Mr. Autry to receive emergency surgery.

59. He had been found unconscious in his cell and had been transported to the hospital. Later the same day, Mr. Autry was diagnosed with “a serious bacterial infection in his brain as a result of an untreated sinus infection.” Mr. Autry underwent emergency brain surgery and subsequently a series of other operations and procedures to place a feeding tube, insert a tracheal tube, and replace a cranial monitoring probe.

60. Eventually, the treating physician determined Mr. Autry “was totally incapacitated from a brain injury resulting from a brain abscess and subdural empyema” and “would likely never return to an independent state.”

61. In June 2016, a nurse who worked for Turn Key at the Garfield County Jail allegedly did nothing to intervene while a hallucinating man was kept in a restraint chair for more than 48 hours. That man, Anthony Huff, ultimately died restrained in the chair.

62. An El Reno man died in 2016 after being found naked, unconscious and covered in his own waste in a cell at the Canadian County Detention Center, while ostensibly under the care of Turn Key medical staff. The Office of the Chief Medical Examiner found the man had experienced a seizure in the days before his death.

63. Another man, Michael Edwin Smith, encountered deliberate indifference to his serious medical needs at the Muskogee County Jail in the summer of 2016. Mr. Smith became permanently paralyzed when the jail staff failed to provide him medical treatment after he repeatedly complained of severe pain in his back and chest, as well as numbness and tingling. Smith claims that cancer spread to his spine, causing a dangerous spinal compression, a condition that can cause permanent paralysis if left untreated. Smith asserts that he told the Turn Key-employed physician at the jail that he was paralyzed, but the

physician laughed at Smith and told him he was faking. For a week before he was able to bond out of the jail, Smith was kept in an isolation cell on his back, paralyzed, unable to walk, bathe himself or use the bathroom on his own. He was forced to lay in his own urine and feces because staff told Smith he was faking paralysis and refused to help him.

64. In November of 2016, Turn Key staff disregarded, for days, the complaints and medical history of James Douglas Buchanan while he was an inmate in the Muskogee County Jail. As noted by Clinton Baird, M.D., a spinal surgeon:

[Mr. Buchanan] is a 54-year-old gentleman who had a very complicated history... [H]e was involved in being struck by a car while riding bicycle several weeks ago. ... ***He ended up finding himself in jail and it was during this time in jail that he had very significant clinical deterioration in his neurologic status. [I]t is obvious that he likely developed the beginnings of cervical epidural abscess infection*** in result of his critical illness [and] hospitalization, but then ***while in jail, he deteriorated significantly and his clinical deterioration went unrecognized and untreated until he was nearly completely quadriplegic.***

65. On September 24, 2017, a 25-year-old man named Caleb Lee died in the Tulsa County Jail after Turn Key medical staff, in deliberate indifference to Mr. Lee's serious medical needs, provided nearly nonexistent treatment to Mr. Lee over a period of 16 days. Mr. Lee was not seen by a physician in the final six (6) days of his life at the Tulsa County Jail (and only once by a psychologist during his entire stay at the jail), despite the fact that other Turn Key staff noted that he was suffering from: tachycardia, visible tremors, psychosis, symptoms of delirium, stage 2 hypertension, paranoia, and hallucinations. Turn Key staff failed to transfer Mr. Lee to an outside medical provider despite these obviously serious symptoms that worsened by the day until Mr. Lee's death on September 24, 2017.

66. Like Mr. May, Mr. Lee was largely assessed and treated by LPNs during his nearly three-week incarceration at the Jail before his death.

67. Indeed, a physician never once saw Mr. Lee for a week before his death, despite the fact that his symptoms and conditions, including hypertension, bipolar disorder, and hallucinations, continued to deteriorate.

68. In January 2018, Marconia Kessee died of drug toxicity in the Cleveland County Jail after Turn Key wholly failed to take any actions – including performing a medical intake evaluation – in response to profuse sweating, inability to walk, incoherent speech, and seizure-like convulsions of Mr. Kessee and instead put him in a cell where he died within hours. Cleveland County Jail detention staff were aware of the same symptoms and performed wholly inadequate, less than one second long sight checks of Mr. Kessee throughout the last hours of his life. Turn Key staff did not even perform a single sight check of Mr. Kessee during the time he lay dying, until he was found completely unresponsive.

69. On September 6, 2019, Dunniven Phelps was booked in to the Tulsa County Jail.

70. During the book-in process, on September 6 at approximately 7:35 p.m., Turn Key employee/agent Richard Dutra filled out an Intake Screening form. Pertinently, the Intake Screening form indicates that Mr. Phelps was being treated for hypertension (high blood pressure) at the time and had been prescribed medication by his physician to treat the condition. During the intake screening process, Mr. Dutra further documented

that Mr. Phelps was diabetic and had previously been diagnosed with mental health conditions.

71. During the medical intake process, Mr. Phelps complained that he had a severe headache, neck pain, and burry vision, which are common symptoms of a stroke.

72. Despite the fact that Mr. Phelps told Mr. Dutra about his current symptoms and history of hypertension, Mr. Dutra recommended that Mr. Phelps be placed in general population and that he did not need a referral for a continuity of care plan.

73. Throughout the night of September 6, 2019, Mr. Phelps' symptoms significantly worsened, as he was obviously suffering from a stroke.

74. By the morning of September 7, Mr. Phelps was experiencing severe weakness on the entire left side of his body, leaving him barely able to walk, as his left leg was almost completely numb.

75. At approximately 9:37 a.m. on September 7, Turn Key Nurse Patty Buchanan “assessed” Mr. Phelps, who told her that he could hardly feel or move the left side of his body and his other symptoms, such as dizziness and blurred vision, were worsening. Nurse Buchanan recorded Mr. Phelps’ blood pressure as 163/103, which the American Heart Association classifies as Stage 2 hypertension.

76. Nurse Buchanan failed to inform a physician or even an RN or Nurse Practitioner about Mr. Phelps’ alarming symptoms and worsening condition, in deliberate indifference to his serious medical needs.

77. Further, while Nurse Buchanan allegedly counseled Mr. Phelps on the importance of taking his medications, there is no evidence that she, or anyone else at

TCSO/Turn Key, ***ever gave Mr. Phelps any medications during his time at the Jail.***

78. On one occasion, when Mr. Phelps could not get off of the ground because he could not use his left leg or left arm, a DO threatened to “Taze” Mr. Phelps if he didn’t get off the ground.

79. Mercifully, an inmate who was an amputee let Mr. Phelps use his wheelchair so that he could try to get an actual medical assessment and treatment at the medical unit of the Jail.

80. At approximately 2:19 p.m. on September 7, a DO finally agreed to wheel Mr. Phelps to the medical unit, where he was seen by Nurse Gann.

81. Shockingly, Nurse Gann thought Mr. Phelps was faking his emergent condition. Jail surveillance video shows Mr. Phelps lying on the ground in the medical unit, unable to walk, stand, or effectively use his arms, while Nurse Gann drops a piece of paper onto his face, presumably because she thought Mr. Phelps would move out of the way if he was capable of moving. Nurse Gann and other Turn Key personnel left Mr. Phelps lying on the floor, helpless and in immeasurable pain.

82. At 4:05 p.m. on September 7, Mr. Phelps was finally seen by Elizabeth Martin, Advanced Practical Registered Nurse (“APRN”).

83. APRN Martin noted that Plaintiff had a ***“3 day history of evolving stroke like symptoms.”*** She also noted that Plaintiff’s “speech [was] slurred” and that he had “left side facial droop” and weakness on his left side. By this time, Plaintiff’s blood

pressure was 183/114, which is considered a ***hypertensive crisis that requires immediate consultation and assessment by a physician.***

84. Mr. Phelps was finally sent to Hillcrest Medical Center at approximately 6:15 p.m. on September 7, 2019.

85. Once at Hillcrest, Mr. Phelps was transferred to the Intensive Care Unit (“ICU”) where physicians provided emergent, live-saving treatment.

86. Unfortunately, the delay in treating Mr. Phelps, due to Turn Key and Jail staff’s deliberate indifference, resulted in Mr. Phelps suffering permanent damage.

87. Mr. Phelps is now permanently paralyzed on the entire left side of his body and will require significant medical treatment for the rest of his life.

88. From June to October 2019, Bryan Davenport, an inmate at the Cleveland County Jail, was denied adequate medical care by Turn Key personnel. Mr. Davenport informed Turn Key staff that he had hypertension and HIV, yet he was not seen by a physician, physician’s assistant, or nurse practitioner for nearly a month after his arrival at the jail. Davenport provided Turn Key staff with the names of his providers, his need for HIV medications, and the names of those medications. When a Turn Key nurse finally saw Davenport, she told him that she did not want to start treatment pertaining to his HIV and left him without vital medications for several months. Turn Key also refused to treat Davenport under their “chronic care” protocol, instead requiring him to submit multiple sick calls just to attempt to get his medications so that Turn Key and Cleveland County could charge Davenport \$15/visit.

89. In October-November 2020, an inmate at the Cleveland County Jail slowly died of his known congestive heart failure as Turn Key and its employees ignored the obvious and severe worsening of his condition, including extreme edema and swelling, fluid leaking from his legs, urinary incontinence, and clear sings of infection. Turn Key staff failed to properly assess, evaluate, or treat the inmate and failed to refer him to a more highly trained provider or an outside medical provider.

90. In July 2021, an inmate named Perish White died of COVID-19, which he contracted in the Creek County Jail.

91. Mr. White began feeling ill on or about July 5, 2021, and reported his symptoms to Turn Key staff at the Creek County Jail.

92. By July 8, 2021, at the latest, Mr. White began experiencing shortness of breath and coughing. On information and belief, Mr. White also stopped eating and was refusing meal trays. These drastic changes in Parish's condition, particularly in light of the ongoing COVID-19 pandemic, made it obvious, even to a layperson, that Perish needed emergent evaluation and treatment from a physician.

93. ***From July 5 to July 16, 2021, Turn Key staff never once took Mr. White's vital signs***, despite his repeated complaints that he was seriously ill, his obvious symptoms, and the fact that COVID-19 was raging through the Creek County Jail.

94. On July 19, 2021, Mr. White was finally taken to OSU Medical Center in Tulsa for COVID-19 and respiratory failure. At the time, his oxygen saturation level was in the 70's. He was diagnosed with acute kidney failure. He was placed on life support, including a ventilator and dialysis.

95. Mr. White died on July 30, 2022.

96. April 13, 2021, Christa Sullivan died at the Oklahoma County Jail (“OCJ”), which also uses Turn Key as its jail medical provider.

97. Ms. Sullivan had a history of severe mental illness, including depression, bipolar disorder, schizophrenia, and several previous suicide attempts.

98. Ms. Sullivan was housed at the OCJ for nearly a year prior to her death. Throughout her time at OCJ, she exhibited extremely serious symptoms, including multiple instances of self-harm, suicidal ideation, a refusal to eat or drink, rapid weight loss, and catatonia.

99. Approximately two months before Ms. Sullivan’s death, numerous Turn Key providers, including nurses and two physicians, acknowledged Ms. Sullivan’s emergent conditions and the fact that it was impossible for Ms. Sullivan to receive the life-saving care she needed in a jail setting.

100. In fact, one Turn Key physician noted, with respect to Ms. Sullivan:

***DEPRESSED AFFECT, SEVERE ADULT FAILURE TO THRIVE. SEEMS AT HIGH RISK FOR POOR OUTCOME. I HAVE DISCUSSED HER CASE WITH PSYCHE, NURSING, AND WOUND CARE AND DO NOT SEE ANY LIKELY TO SUCCEED INTERVENTIONS IN THIS SETTING. SHE DOES NOT SEEM COMPETENT BY ANY BEHAVIORAL PARAMETER THAT I CAN SEE. WILL REDISCUSS OPTIONS WITH DR. CUKA AND DR. COOPER.***

101. Yet, Turn Key providers allowed Ms. Sullivan to languish in her cell for months, cationic and barely eating, until her eventual death.

102. After Ms. Sullivan's death, Kevin Wagner, a Captain at OCJ told an investigator, “[Ms. Sullivan] went from 148 when she got here to ... ***she looks like a skeleton.***” Captain Wagner also told the investigator he helped get Ms. Sullivan to a local hospital for a week at one point “because I felt that ***medical (in the Jail) wasn't providing her care enough.***”

103. Another staff member told an investigator that Ms. Sullivan deteriorated “***to a bag of bones.***”

104. On June 12, 2021, Joseph Stewart was booked into the Cleveland County Jail.

105. On June 13, 2021, Mr. Stewart advised a Jail detention officer and Turn Key Nurse Angela Albertson, LPN, that he needed to go to the hospital because his arm had been hurting since the day of his arrest and because he had an L1 (lumbar vertebrae) fracture that was hurting.

106. Responsible Jail and Jail medical staff did nothing other than instruct Mr. Stewart to “not lay on his right side and rest arm.”

107. Two hours later, Mr. Stewart advised Turn Key Nurse Sarah Garcia, LVN, of his arm and back pain.

108. In response, Mr. Stewart was moved to a bottom bunk. Nurse Garcia did not alert any other medical provider of Mr. Stewart's condition, complaints, or her decision making.

109. On June 17, 2021, Nurse Albertson responded to a sick call placed by Mr. Stewart. Nurse Albertson noted that Mr. Stewart had increased pain and reduced range of motion in his left arm and a belief that it might be associated with his back.

110. On June 19, 2021, Turn Key LPN Amanda Stehr observed Mr. Stewart “laying on the …floor” in distress with a pain rating of 10/10. She charted that Mr. Stewart asked “multiple times” to be transported to the hospital, that he was experiencing the worst pain he had ever been in and he could not handle it.”

111. In response, Nurse Stehr called a Turn Key NP, ***whose only action was to prescribe an 800 mg ibuprofen, despite Mr. Stewart’s obviously serious – and steadily worsening – symptoms and condition.***

112. On June 21, 2021, Turn Key CRNP Becky Pata was informed that Mr. Stewart had fractured his L1 approximately three months previous, that he had experienced right shoulder pain since booking, and that he had a history of herniated discs.

113. Pata observed Mr. Stewart limping and “obviously in a great deal of pain” before charting that she would “send to ER out of abundance of caution.”

114. After being transported to Norman Regional Hospital (“NRH”), Mr. Stewart’s L1 compression fracture was confirmed.

115. Mr. Stewart was returned to the Jail after his short visit to the NRH ER.

116. On June 30, 2021, Mr. Stewart reported to Pata that he didn’t feel well. He was taken back to NRH to be evaluated for pneumonia. Mr. Stewart reported symptoms including shortness of breath and unilateral leg swelling for the past month. After treating and discharging Mr. Stewart, NRH provided discharge instructions to the Jail and Turn

Key that Mr. Stewart needed to return to the hospital in the event of “worsening symptoms or any symptoms of concern,” “trouble breathing,” or any “new symptoms or other concerns.”

117. On July 4, 2021, Mr. Stewart reported the following worsening or new conditions to Defendant Nurse Kariuki: 1) chest pain of 10/10; and 2) spitting up blood. Nurse Kariuki observed that Mr. Stewart appeared to be in distress with “reddish-green mucous...in the toilet.”

118. In response to these alarming (and new) symptoms, Kariuki did nothing other than click a preformatted box suggesting that she instructed him to “increase fluids, medication use, follow-up sick call if no improvement.”

119. Upon information and belief, Nurse Kariuki failed to report these symptoms to a physician, NP, PA, or RN, despite being aware of NRH’s discharge instructions.

120. On July 5, 2021, Mr. Stewart reported to Nurse Albertson additional worsening or new conditions, including difficulty breathing and persistent coughing.

121. In response to these new symptoms/worsening condition, Nurse Albertson did nothing other than instruct Mr. Stewart to “take good deep breaths so as not to get pneumonia.”

122. On July 7, 2021, Mr. Stewart reported to CRNP Pata that he now was coughing up blood streaked sputum and had heartburn.

123. Pata, despite having knowledge of the NRH discharge instructions, did not contact a physician or the hospital and merely ordered omeprazole and prednisone for Mr. Stewart.

124. On July 14, 2021, Mr. Stewart reported the following worsening or new conditions to Turn Key LPN Christina Meza: 1) “woke up with blood dripping down the side of my face”; 2) pale-looking appearance; 3) persistent coughing; and 4) “leaning forward to breathe with hands on knees.”

125. Meza did nothing other than order Guaifenesin, a generic cough medicine. She did not report Mr. Stewart’s condition to a physician or the hospital despite knowing of NRH’s discharge instructions.

126. Within an hour of Mr. Stewart’s complaint to Meza, Turn Key and Jail staff allowed Mr. Stewart’s release without disclosing the extent of his medical condition. Mr. Stewart was released to the custody of a deputy from Kingfisher county at approximately 7:59 p.m.

127. No one informed the Kingfisher deputy of Mr. Stewart’s emergent condition or NRH’s orders to bring Mr. Stewart back to the hospital if he had new or worsening symptoms.

128. Upon arrival at the Kingfisher Jail, approximately 60 miles from Norman, the medical staff at the Kingfisher Jail refused to admit Mr. Stewart based on his dire medical condition.

129. The transporting deputy then took Mr. Stewart to a local hospital before he was transferred to a hospital in Enid where he died the following day, July 15, 2021.

130. Mr. Stewart died due to acute bacterial endocarditis, acute respiratory failure, congestive heart failure, and hyponatremia.

131. On August 3, 2021, Gregory Neil Davis was arrested by Oklahoma City Police Department (“OCPD”) Officers and transported to the OCJ.

132. Mr. Davis was charged with indecent exposure, and was observed by officers to be in the midst of an obvious mental health crisis.

133. Upon arriving at the OCJ, Mr. Davis was not evaluated by Turn Key personnel, nor was he tested for COVID-19 or have his vital signs taken.

134. Mr. Davis was finally seen by a Turn Key provider, Sanaria Okongor, LPC, on August 6, 2021. Ms. Okongo noted that Mr. Davis suffered from signs of psychosis, but she made no treatment recommendations or took any actions other than to recommend follow-up a few days later.

135. Ms. Okongor saw Mr. Davis again on August 9, 2021 and again noted he appeared to be suffering from psychosis. Ms. Okongor again failed to make any treatment recommendations or take any actions, including taking vital signs or referring Mr. Davis to a higher-level provider.

136. For at least the final few days of Mr. Davis’s life – from August 9-12, 2021 – inmates in nearby cells heard Mr. Davis beating at his cell door, crying, and begging for medical help but no one came to assist him, provide him medical care, or refer him to a physician or outside medical provider.

137. On the morning of August 12, 2021, at approximately 6:45 a.m., Mr. Davis was observed in his cell in need of emergency medical attention by Lt. Morris and Ronald Anderson, employees and/or agents of the Oklahoma County Criminal Justice Authority (“OCCJA”).

138. Upon information and belief, EMSA was not called until approximately 9:17 a.m. When EMSA arrived, paramedics transported Mr. Davis to a nearby hospital, where he was pronounced dead.

139. Mr. Davis died of a perforated duodenal ulcer, a condition that does not normally result in death unless left untreated for a substantial period of time, often more than 24 hours.

140. From August 3-12, 2021, the only Turn Key personnel who saw, evaluated, assessed, or “treated” Mr. Davis was an LPC, who saw Mr. Davis on two occasions.

141. Mr. Davis was never seen by a Turn Key physician nor was he referred to an outside medical provider other than the day of his death, when it was far too late.

142. In August 2021, Larry Price, an intellectually disabled, 55-year-old inmate at the Sebastian County (Arkansas) Adult Detention Center, starved to death after responsible jail and Turn Key personnel failed to properly treat his medical and mental health conditions, including schizophrenia, for a year.

143. The six foot, two inch Mr. Price entered the jail weighing approximately 185 pounds. By the time he was found unresponsive in his cell 366 days later, he weighed 90 pounds according to EMS reports. He had also been ingesting his own urine and feces according to reports.

144. The medical examiner’s report noted that Mr. Price was COVID-19 positive when he died, but the official cause of death was listed as “acute dehydration and malnutrition.”

145. For over a year, Turn Key personnel watched as Mr. Price deteriorated both physically and mentally, doing nothing to assess, evaluate, or treat his conditions. Nor did Turn Key personnel refer Mr. Price to an outside medical provider.

146. On December 24, 2021, Dean Stith, a 55-year-old Black man, was booked into the Tulsa County Jail after being arrested for the non-violent misdemeanor of false reporting of a crime.

147. Mr. Stith suffered from numerous pre-existing medical and mental health conditions, including hypertension, bipolar disorder and/or schizophrenia, and serious dementia, which was obvious even to a layperson. Indeed, upon information and belief, the charges Mr. Stith faced - false reporting of a crime – were the result of symptoms of his dementia.

148. During the book-in process, on December 25, 2021 at approximately 12:14 a.m., Turn Key employee/agent James Flora, LPN filled out an Intake Screening form. Pertinently, the Intake Screening form indicates that Mr. Stith: was being treated for hypertension; had an unstable gait; had open sores and wounds on both of his hands; was disheveled, disorderly, and insensible.

149. Mr. Stith's condition continued to deteriorate throughout his stay at the Jail.

150. On January 5, 2022, at approximately 4:29 p.m., Turn Key Nurse Practitioner Megan Rasor saw Mr. Stith for the purported purpose of “[hypertension] and wounds to BLE.” NP Rasor charted that Mr. Stith was unable to recall his medication regimen and was “A&O [alert and oriented] to person and place only. Patient **has 2+**

**pitting edema to BLE with multiple open areas...<sup>2</sup>** Patient to wear compression hose but is noncompliant.”

151. On January 7, 2022, Mr. Stith’s blood pressure was measured at 101/68, his pulse was 60, which is in the low range. Inexplicably, his oxygen saturation was not taken.

152. Also on January 7, Judy Wagga, a Turn Key Psychiatric Nurse Practitioner, saw Mr. Stith and noted that he “appeared to be responding to internal stimuli.” This was a sign that Mr. Stith was suffering from acute psychosis, an emergent situation.

153. On January 8, 2022, Mr. Stith’s pulse rose to 98 and his blood pressure rose to 124/97. Yet, despite these fluctuations, Mr. Stith was not put on any blood pressure medicine or given additional treatment.

154. On January 9, 2022, Alicia Irvin, Turn Key psychologist, noted Mr. Stith’s dementia and wrote that he had slurred speech, a new alarming symptom, and was not responding appropriately to questions. Dr. Irvin described Mr. Stith as having a “Major Neurocognitive Disorder.” But Mr. Stith was not sent to an outside medical provider nor referred to a physician.

155. Mr. Stith’s pulse had also plummeted to 56, which is considered bradycardia. Bradycardia can be a serious problem if heart can’t pump enough oxygen-rich blood to the body. Symptoms of bradycardia include confusion, such as the confusion repeatedly displayed by Mr. Stith.

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<sup>2</sup> Pitting edema is when a swollen part of your body has a dimple (or pit) after you press it for a few seconds. It can be a sign of a serious health issue, such as a blood clot, congestive heart failure, kidney disease, liver disease or *lung disease*. Nurse Lewis’ note indicates that Mr. Stith had pitting edema in both legs.

156. By this point it was abundantly clear that Mr. Stith was suffering from a condition that could not be adequately treated in a correctional setting. With negligence and deliberate indifference, Dr. Irvin, who is not a physician, failed to call for an ambulance or otherwise ensure that Stith was urgently evaluated by a physician.

157. At approximately 2:46 p.m. on January 9, Turn Key Nurse Sarah Lewis, LPN, observed Mr. Stith ***“drooling, tangential thought, not responding appropriately to questions, diminished skin turgor,<sup>3</sup> 2+ pitting edema to BLES, and full body weakness.”*** Nurse Lewis also noted that Mr. Stith was ***unable to urinate.***

158. Particularly when coupled with his worsening condition over a period of days, Nurse Lewis' note clearly reflects that Mr. Stith was in a dire condition and in obvious need of emergent care that could not be provided in a correctional setting. Nonetheless, with negligence and deliberate indifference, Nurse Lewis failed to call for an ambulance or even contact a physician.

159. On January 10, 2022, at approximately 4:05 a.m., Mr. Stith was found wedged between his bunk and the wall in his cell. TCSO Detention Officer Davis notified Turn Key Nurses Nikki Copeland and Sarah Schumacher, who found that Mr. Stith was “cool to the touch and arms contracted to chest.”

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<sup>3</sup> A decrease in skin turgor is a late sign of dehydration.

160. EMSA was called and paramedics arrived at approximately 4:39 a.m., finding Mr. Stith unresponsive. The EMSA paramedics documented that Jail “**health care staff are poor historians** and are unsure of timeline.”

161. The paramedics noted that Mr. Stith was displaying decorticate posturing, which is a pose in which someone has rigid, extended legs, arms bent toward the center of their body, pointed and turned in toes, curled wrists, and balled hands. Decorticate posturing is caused by abnormal brain conditions such as a stroke, concussion, traumatic brain injury, brain bleed, brain tumor, or infection. Mr. Stith was transferred to St. John Medical Center where he presented in cardiac arrest.

162. Providers at St. John were unable to resuscitate Mr. Stith, who passed away shortly after his arrival.

163. The Office of the Chief Medical Examiner of Oklahoma determined that Mr. Stith died due to: 1) acute bronchopneumonia<sup>4</sup> due to complications of COVID-19; and 2) hypertensive atherosclerotic cardiovascular disease.

164. In each of these instances, there was an utter lack of physician supervision over the clinical care provided to the inmates. And each of these inmates, with obvious, serious and emergent medical and mental health conditions, was kept at the jail when they clearly should have been transported to a hospital or other off-site provider capable of assessing and treating the conditions.

165. By its design, the Turn Key medical system was destined to fail.

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<sup>4</sup> Symptoms of bronchopneumonia include muscle aches, confusion or delirium.

166. At all pertinent times, Dr. William Cooper, D.O., was the “Medical Director” for Turn Key. In an effort to cut costs, Turn Key and Dr. Cooper spread the few physicians and mid-level providers they employ far too thin, making it impossible for them to medically supervise, let alone provide appropriate on-site medical care, at any of the county jails under contract with Turn Key.

167. In essence, Turn Key employs a small number of mid-level providers, such as physician’s assistants or nurse practitioners/APRNs, and physicians who travel all over the State (and sometimes to other states, such as Arkansas and Kansas) to the dozens of jails staffed by Turn Key for short blocks of time each week. This constitutes plainly insufficient medical staffing.

168. With no physician reasonably available to medically supervise the care provided to the inmates, undertrained personnel were left to practice outside the scope of their training and licensure.

169. In other words, Turn Key had a policy, practice or custom of inadequately staffing county jails, including the Custer County Jail, with undertrained and underqualified medical personnel who are ill-equipped to evaluate, assess, supervise, monitor or treat inmates, like Mr. May, with complex and serious medical and mental health needs, including COVID-19, Hypertension, Hypersensitivity Lung Disease, COPD, Diabetes Mellitus, Rheumatoid Arthritis, Alzheimer’s, malnutrition and dehydration.

170. With wholly inadequate physician oversight of the clinical care, the non-physician staff was improperly, and dangerously, expected to act in the role of a physician, with the understanding that off-site care was to be avoided.

171. This system, designed to minimize costs at the expense of inmate care, obviously placed inmates with complex, serious and life-threatening medical and mental health conditions, like Mr. May, at substantial risk of harm.

172. This system, which Turn Key implemented company-wide, was substantially certain to, and did, result in constitutional deprivations.

173. CCSO and the County were on notice that the medical care and supervision provided by Turn Key and the detention staff was wholly inadequate and placed inmates like Mr. May at excessive risk of harm. However, CCSO and the County failed to alleviate the known and obvious risks in deliberate indifference to the rights of inmates like Mr. May.

174. Moreover, Dr. Cooper, Turn Key's Medical Director, has maintained a policy, at the corporate level, of intentionally omitting information about inmates' negative health outcomes from written documentation, and has ordered Turn Key personnel to keep such bad news out of written communications.

175. This policy, in and of itself, constitutes deliberate indifference to the health and safety of Turn Key's patients.

176. Turn Key has maintained a custom of inadequate medical care and staffing at a corporate level which poses excessive risks to the health and safety of inmates like Mr. May

177. There is an affirmative link between the aforementioned unconstitutional acts and/or omissions Turn Key staff, including of APRN Carey and Nurse Unruh, and policies, practices and/or customs which Turn Key promulgated, created, implemented and/or possessed responsibility for.

178. To the extent that no single Turn Key employee/agent violated Mr. May's constitutional rights, Turn Key is still liable under a theory of a systemic failure of its policies and procedures as described herein. There were such gross deficiencies in the medical delivery system at the Jail that Mr. May was effectively denied constitutional medical care.

#### ■ **Sheriff/CCSO/ County's Custom of Inadequate Medical Care**

179. Counties may be held liable for the maintenance of an unconstitutional health care delivery system. In *Burke v. Regalado*, 935 F.3d 960 (10th Cir. 2019), the Tenth Circuit upheld a jury verdict against the Tulsa County Sheriff for his failure to supervise based on evidence that he maintained a policy or custom of insufficient medical resources and training, chronic delays in care and indifference toward medical needs at the Tulsa County Jail. *See Burke*, 935 F.3d at 999-1001.<sup>5</sup>

180. As evidenced, *supra*, the Sheriff/CCSO/the County have maintained an unconstitutional health care delivery system.

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<sup>5</sup> *See also v. Crowson v. Washington Cty. Utah*, 983 F.3d 1166, 1192 (10th Cir. 2020) (finding that a county may face liability based on “theory [of] systemic failure of medical policies and procedures”); *Burke v. Glanz*, No. 11-CV-720-JED-PJC, 2016 WL 3951364, at \*23 (N.D. Okla. July 20, 2016) (“[B]ased on the record evidence construed in plaintiff's favor, a reasonable jury could find that, in the years prior to Mr. Williams's death in 2011, then-Sheriff Glanz was responsible for knowingly continuing the operation of a **policy or established practice of providing constitutionally deficient medical care** in deliberate indifference to the serious medical needs of Jail inmates like Mr. Williams.”).

181. Indeed, by simply retaining Turn Key as the medical provider at the Jail in light of the obviously substandard care that Turn Key has provided – and continues to provide – to inmates at the Custer County Jail and county jails all over Oklahoma, Arkansas, and Kansas, CCSO/the County are deliberately indifferent to inmates’ serious medical needs.

182. CCSO/the County are aware, or should be aware<sup>6</sup>, of Turn Key’s repeated failures to provide constitutionally adequate medical care for inmates, yet CCSO/the County have made the conscious decision to retain Turn Key as the Custer County Jail’s medical provider.

183. In addition, CCSO has utterly failed to train its detention staff in how to properly monitor, supervise, or care for inmates, like Mr. May, with complex or serious medical needs, with deliberate indifference to the health and safety of those inmates.

184. In 2021 and 2022, the Oklahoma State Department of Health cited CCSO for repeated violations of the Oklahoma Jail Standards, “310:670-5-2(3) Detention Facilities-Hourly Sight Checks....” This provision of the Jail Standards requires that “[t]here shall be at least one (1) visual sight check every hour which shall include all areas of each cell, and such sight checks shall be documented.” According to the Department of Health, this important Jail standard was routinely disregarded by CCSO and Jail staff.

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<sup>6</sup> The negative medical outcomes discussed, *supra*, at jails in which Turn Key is the medical provider, have garnered substantial media attention. Further, upon information and belief, when Turn Key submits a request for proposal (“RFP”) to a county when it is vying to become the jail’s medical provider, Turn Key discloses a list of the current and previous lawsuits against it in which inmates, or an inmate’s estate, has alleged constitutionally inadequate medical care.

185. Yet, despite these documented violations, CCSO/the County failed to ensure that the Jail was properly staffed, jailers were adequately trained, and that jailers conducted their required checks, especially on inmates, like Mr. May, who had serious medical/mental health needs and/or required close monitoring.

186. The County/CCSO have had abundant opportunity to increase funding, supervision and training which would allow it to properly staff and address the systemic deficiencies, including severe deficiencies in its medical delivery system, that have plagued the Jail in recent years. Its failure to do so has resulted in injury to detainees, including Mr. May. Its failure to take reasonable measures to alleviate known and substantial risks to inmates like Mr. May constitutes deliberate indifference at the municipal level.

### **CAUSES OF ACTION**

#### **VIOLATION OF THE EIGHTH AND/OR FOURTEETH AMENDMENT TO THE CONSTITUTION OF THE UNITED STATES (42 U.S.C. § 1983)**

187. Paragraphs 1-186 are incorporated herein by reference.

##### **A. Individual Liability and Underlying Violation of Constitutional Rights**

###### **• Failure to Provide Adequate Medical Care**

188. Mr. May had obvious, severe, and emergent medical and mental health needs made known to CCSO/the County and Turn Key, including ARPN Carey, Nurse Unruh and Warnke, prior to his death.

189. Nonetheless, CCSO/the County and Turn Key, including ARPN Carey, Nurse Unruh and Warnke, disregarded the known and obvious risks to Mr. May's health and safety.

190. As described *supra*, Mr. May had serious and emergent medical and mental health issues that were known and obvious to the Turn Key/CCSO employees/agents, including ARPN Carey, Nurse Unruh and Warnke. It was obvious that Mr. May needed immediate and emergent evaluation and treatment from a physician, but such services were denied, delayed, and obstructed. Turn Key/CCSO employees/agents, including ARPN Carey, Nurse Unruh and Warnke, disregarded the known, obvious, and substantial risks to Mr. May's health and safety.

191. In deliberate indifference to his serious medical needs, health, and safety, Defendants failed to provide Mr. May with, *inter alia*, timely or adequate medical or mental health treatment; proper monitoring and supervision; diagnostic testing; and reasonable access to outside medical providers who were qualified and capable of evaluating and treating him while he was placed under their care.

192. As a direct proximate result of the unlawful conduct of Jail and Turn Key staff, including ARPN Carey, Nurse Unruh and Warnke, Mr. May suffered actual and severe physical injuries, physical pain and suffering, emotional and mental distress, loss of familial relationships and death.

## **B. Municipal Liability (Against Turn Key)**

193. Paragraphs 1-192 are incorporated herein by reference.

194. Turn Key is a "person" for purposes of 42 U.S.C. § 1983.

195. At all times pertinent hereto, Turn Key was acting under color of State law.

196. Turn Key has been endowed by Custer County with powers or functions governmental in nature, such that Turn Key became an instrumentality of the State and subject to its constitutional limitations.

197. Turn Key is charged with implementing and assisting in developing the policies of CCSO with respect to the medical and mental health care of inmates at the Custer County Jail and has shared responsibility to adequately train and supervise its employees.

198. In addition, Turn Key implements, maintains and imposes its own corporate policies, practices, protocols and customs at the Jail.

199. There is an affirmative causal link between the aforementioned acts and/or omissions of Turn Key medical staff, as described above, in being deliberately indifferent to Mr. May's serious medical needs, health, and safety, and the above-described customs, policies, and/or practices carried out by Turn Key.

200. To the extent that no single officer or professional violated Mr. May's constitutional rights, Turn Key is still liable under a theory of a systemic failure of policies and procedures as described herein. There were such gross deficiencies in medical procedures, staffing and facilities and procedures that Mr. May was effectively denied constitutional conditions of confinement.

201. Turn Key knew or should have known, either through actual or constructive knowledge, or it was obvious, that these policies, practices and/or customs posed substantial risks to the health and safety of inmates like Mr. May. Nevertheless, Turn Key

failed to take reasonable steps to alleviate those risks, in deliberate indifference to inmates', including Mr. May's, serious medical needs.

202. Turn Key tacitly encouraged, ratified, and/or approved of the acts and/or omissions alleged herein.

203. Additionally, Turn Key has maintained a healthcare delivery system at a corporate level, including at the Custer County Jail, that has "such gross deficiencies in staffing, facilities, equipment, or procedures that the inmate is effectively denied access to adequate medical care." *Garcia v. Salt Lake County*, 768 F.2d 303, 308 (10<sup>th</sup> Cir. 1985).

204. There is an affirmative causal link between the aforementioned customs, policies, and/or practices and injuries and damages as alleged herein.

### **C. Official Capacity Liability (Against Defendant Sheriff)**

205. Paragraphs 1-204 are incorporated herein by reference.

206. The aforementioned acts and/or omissions of CCSO and/or Turn Key staff in being deliberately indifferent to Mr. May's health and safety and violating Mr. May's civil rights are causally connected with customs, practices, and policies which the Sheriff/County/CCSO promulgated, created, implemented and/or possessed responsibility for.

207. Such policies, customs and/or practices are specifically set forth in paragraphs 39-186, *supra*.

208. The Sheriff/County/CCSO, through its continued encouragement, ratification, approval and/or maintenance of the aforementioned policies, customs, and/or

practices; in spite of their known and obvious inadequacies and dangers; has been deliberately indifferent to inmates', including Mr. May's, health and safety.

209. The Sheriff/County/CCSO has maintained a healthcare delivery system at the Jail that has such "gross deficiencies in staffing, facilities, equipment, or procedures that the inmate is effectively denied access to adequate medical care." *Garcia v. Salt Lake County*, 768 F.2d 303, 308 (10<sup>th</sup> Cir. 1985).

210. As a direct and proximate result of the aforementioned customs, policies, and/or practices, Mr. May suffered injuries and damages as alleged herein.

211. As a direct and proximate result of Defendants' conduct, Plaintiff is entitled to pecuniary and compensatory damages.

### **NEGLIGENCE (Against Turn Key)**

212. Paragraphs 1-211 are incorporated herein by reference.

213. Turn Key is vicariously liable for the acts of its employees and/or agents under the doctrine of *respondeat superior*.

214. Turn Key is not an "employee" of CCSO under the Oklahoma Governmental Tort Claims Act ("GTCA") and is not otherwise immune from liability under Oklahoma law.

215. Turn Key, through its employees and/or agents at the Custer County Jail, including ARPN Carey and Nurse Unruh, owed a duty to Mr. May, and all other inmates incarcerated at the Custer County Jail, to tender medical treatment with reasonable care,

taking caution not to cause additional harm during the course of medical and/or mental health care and treatment.

216. As described herein, Turn Key, through its employees and/or agents, including ARPN Carey and Nurse Unruh, breached its duty to Mr. May, by failing to provide competent and timely medical and mental health care and treatment as required by applicable standards of care, custom and law.

217. Turn Key staff, including ARPN Carey and Nurse Unruh, failed to provide adequate or timely evaluation and treatment, even as Mr. May's known medical and mental health conditions deteriorated. Agents and/or employees of Turn Key failed to reasonably or timely treat Mr. May's serious medical conditions, and prevented his timely transfer to a medical facility for emergent care.

218. Turn Key's negligence is the direct and proximate cause of Mr. May's physical pain, severe emotional distress, mental anguish, death, loss of familial relationships, and the damages alleged herein.

219. As a result of Turn Key's negligence, Plaintiff is entitled to damages.

**PRAYER FOR RELIEF**

WHEREFORE, based on the foregoing, Plaintiff prays this Court grant him the relief sought, including but not limited to actual and compensatory damages in excess of Seventy-Five Thousand Dollars (\$75,000.00), with interest accruing from the date of filing suit, punitive damages for Defendants Turn Key, Carey and Unruh's reckless disregard of Mr. May's federally protected rights, the costs of bringing this action, a reasonable attorneys' fee, along with such other relief as is deemed just and equitable.

Respectfully submitted,

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